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Systematic Literature Review

Use of Checklists in Reviews of Health Economic Evaluations, 2010 to 2018

Rory D. Watts, MPH*, Ian W. Li, PhD

School of Population and Global Health, The University of Western Australia, Crawley, Australia



ABSTRACT

Objective: It is useful for reviewers of economic evaluations to assess quality in a manner that is consistent and comprehensive. Checklists can allow this, but there are concerns about their reliability and how they are used in practice. We aimed to describe how checklists have been used in systematic reviews of health economic evaluations. **Methods:** Meta-review with snowball sampling. We compiled a list of checklists for health economic evaluations and searched for the checklists' use in systematic reviews from January 2010 to February 2018. We extracted data regarding checklists used, stated checklist function, subject area, number of reviewers, and issues expressed about checklists. **Results:** We found 346 systematic reviews since 2010 that used checklists to assess economic evaluations. The most common checklist in use was developed in 1996 by Drummond and Jefferson, and the most common stated use of a checklist was quality

assessment. Checklists and their use varied within subject areas; 223 reviews had more than one reviewer who used the checklist. **Conclusions:** Use of checklists is inconsistent. Eighteen individual checklists have been used since 2010, many of which have been used in ways different from those originally intended, often without justification. Different systematic reviews in the same subject areas would benefit from using one checklist exclusively, using checklists as intended, and having 2 reviewers complete the checklist. This would increase the likelihood that results are transparent and comparable over time.

Keywords: cost-effectiveness analysis, economic evaluation, review

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Introduction

A checklist is commonly used in reviews to standardize the assessment (eg, of quality or completeness) of economic evaluations.¹ Checklists contain a list of criteria or “items” against which a reviewer assesses the study. Sometimes a reviewer may use a checklist to provide a score of general quality (eg, “poor” quality might be ascribed if only 50% of items are successfully completed).

Checklists, like the studies they assess, are of variable quality, with previous reviews raising contentions about test–retest reliability and interrater reliability.^{1,2} Checklists also vary in what criteria they assess; for example, when 10 common checklists were compared with a checklist developed by Evers et al.,³ the proportion of similar items ranged from 32% to 95%.⁴ There are also many checklists employed to perform the same tasks (eg, quality assessment), with earlier checklists appearing in the early 1990s^{5,6} and checklists still being published recently.⁷ In a

previous review examining systematic reviews from 1990 to 2010, the authors emphasized the importance of using comparable instruments to assess quality, as few reviews used the same instrument, often finding instruments developed ad hoc.⁸ These issues have cast doubt on the usefulness of checklists to produce a standardized and transparent assessment of health economic evaluations. This study adds to the existing literature by answering the following questions:

1. Which checklists are commonly in use? Is this consistent within subject areas?
2. Why do reviewers use checklists?
3. When using checklists, how do reviewers present their findings?
4. When assessing quality, how many reviewers complete the assessment process?
5. What issues do reviewers report about checklists?

* Address correspondence to: Rory D. Watts, MPH, School of Population and Global Health, The University of Western Australia, M431, 35 Stirling Highway, Crawley, WA 6009, Australia.

E-mail: rory.watts@uwa.edu.au

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Methods

Searching for Checklists

Definition and eligibility criteria

Our definition of a checklist was adopted from Walker et al.⁹ as “any original listing of specific items that the authors recommended be addressed in the conduct or reporting of an economic evaluation.” Our eligibility criteria included checklists in peer-reviewed publications between 1992 and 2015. Checklists were excluded if they were not published in English. In contrast with Walker et al.,⁹ our study included guidelines, questionnaires, or other instruments, which differ from checklists conceptually (eg, guidelines give instruction on how to perform a study before publication) if they had been used as if they were a checklist.

Search strategy and study selection

We created a database of previously published lists of checklists from 2 systematic reviews conducted by Walker et al.⁹ and Moher et al.,⁴ recommendations from the EQUATOR network,¹⁰ and a table of checklists compiled by Husereau et al.¹¹ Checklists that were found during the search for reviews of economic evaluations were also added to this database.

Searching for Reviews of Economic Evaluations

Definition and eligibility criteria

We used this database to search for articles that had cited these checklists, identifying potential reviews for analysis. Our eligibility criteria included reviews that identified themselves as systematic reviews and identified the use of at least one checklist for assessing economic evaluations. Reviews were excluded if they were published before 2010 or were published in a language other than English.

Search strategy and study selection

This review utilized a forward citation search strategy using the Web of Science via ISI database. Each checklist was searched for articles that had cited it using the Web of Science citation network function. Returned citations were then screened for eligibility based on title and abstract and catalogued using the Zotero reference manager (George Mason University, Fairfax, VA). Eligible reviews were then obtained using the online OneSearch service (The University of Western Australia, Crawley, Western Australia) and screened again based on the complete text and [supplementary materials](#).

Data Extraction and Synthesis

Data extraction was performed by one reviewer (R.W.) using Excel 2016 (Microsoft Corporation, Redmond, WA). The data extracted were as follows: checklist used, whether the checklist was modified (by modifying or adding criteria or by changing the way it is used, eg, adding weightings for scoring purposes), the stated reason for using a checklist, whether the reviewers provided a score using the checklist, reported issues about the checklists themselves, the number of reviewers who conducted the checklist assessment, whether reviewers specified how they resolved conflicts, year of publication, and journal and subject area of the review. Subject area was labeled using 2 methods: by Scimago Journal Category(ies) and by keywords ascribed by the reviewer (R.W.) by screening the review. Narrative synthesis (the attempt to organize, explore, describe, and interpret study findings¹²) was used to identify reported issues about checklists from reviews: methods, results, and discussion sections were reviewed, with issues and themes (such as discussion issues or scoring method)

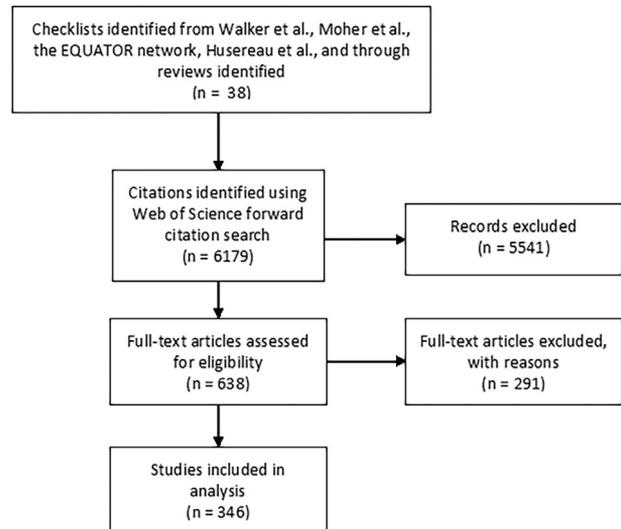


Fig. 1 – Flow chart showing search strategy and yield.

being listed in the author’s own words. After all issues were described, common issues and themes were synthesized.

Statistical Methods

Descriptive statistical methods were used to present quantitative data, such as counts and averages. Results were calculated in Python using Jupyter notebooks, Pandas, Matplotlib, and Numpy. The Jupyter notebook showing our analysis is available in [Appendix A](#) (see [Supplemental Materials](#) found at <https://doi.org/10.1016/j.jval.2018.10.006>).

Results

Study Selection

We identified 38 checklists from the period of 1992^{5,6} to 2015.⁷ The reference list for these checklists can be found in [Appendix B](#) (see [Supplemental Materials](#) found at <https://doi.org/10.1016/j.jval.2018.10.006>). These checklists yielded a total of 6179 forward citations, of which 638 of the citations were found to be relevant based on title and abstract screening. After screening the full content of these 638 review papers, 346 were found to be relevant to our review. [Figure 1](#) illustrates this process.

Description of the Identified Reviews

Of the 346 reviews identified, 24 reviews (7%) were from 2010, 21 reviews (6%) were from 2011, 37 reviews (11%) were from 2012, 30 reviews (9%) were from 2013, 44 reviews (13%) were from 2014, 62 reviews (18%) were from 2015, 55 reviews (16%) were from 2016, 71 reviews (20%) were from 2017, and 3 reviews were published in January 2018 (<1%). The most common journals in which reviews were published were *Health Technology Assessment* (n = 67 [19%]), followed by *Pharmacoeconomics* (n = 32 [9%]) and *PLoS One* (n = 21 [6%]). There were a total of 173 unique journals that published reviews using economic evaluation checklists. [Table 1](#) describes characteristics of the identified reviews.

Which Checklists Are Commonly in Use? Was This Consistent in Subject Areas?

In total, there were 439 uses of 18 unique checklists. The most common checklist used was the 36-item Drummond and Jefferson

Table 1 – Common characteristics of identified reviews

Characteristic	Value	Count	%
Publication year	2010	24	7
	2011	21	6
	2012	37	11
	2013	30	9
	2014	44	13
	2015	62	18
	2016	55	16
	2017	70	20
Checklist used	BMJ	117	34
	CHEC	77	22
	Philips	59	17
	CHEERS	58	17
	QHES	58	17
	Drummond Ten Point	41	12
	Modified Checklists	82	24
	BMJ & Philips	18	5
	CHEC & Philips	14	4
	BMJ & CHEC	11	3
Journal	Health Technology Assessment	67	19
	Pharmacoeconomics	32	9
	PLoS One	21	6
	Value in Health	10	3
	Applied Health Economics and Health Policy	8	2

BMJ indicates British Medical Journal; CHEC, Consensus on Health Economic Criteria; CHEERS, Consolidated Health Economic Evaluation Reporting Standards; QHES, Quality of Health Economic Studies

checklist from the *British Medical Journal* (hereafter referred to as the BMJ checklist),¹³ which was used in 117 (30%) reviews in total. The second most common checklist was the Consensus on Health Economic Criteria (CHEC)-list developed by Evers et al. and used in 77 (18%) reviews.³ After these were the Philips checklist (n = 59 [13%]),¹⁴ the Consolidated Health Economic Evaluation Reporting Standards (CHEERS) checklist (n = 59 [13%]),¹¹ and the Quality of Health Economic Studies (QHES) checklist (n = 58 [13%]).¹⁵ The Drummond Ten Point checklist was also commonly cited (n = 41 [9%]).¹⁶ The CHEERS checklist has experienced the largest increase in use since its development, as illustrated in Figure 2.

In 90 reviews (26%) there were 2 or more checklists used. The 3 most common pairings of checklists were the BMJ and Philips checklist (n = 18 [20%]), the CHEC and Philips checklist (n = 14 [16%]), and the BMJ and CHEC checklists (n = 11 [12%]). Furthermore, 82 reviews (24%) included checklists that had been modified from their original design. Commonly, modifications were ad hoc (eg, the mQHES modification by Nuckols et al.^{17,18}) but cited modifications; for example, the “La Torre” modification to the BMJ checklist (which adds a weighted scoring system)¹⁹ occurred as well.

Regardless of method, the checklists that were used varied substantially within subject areas. Appendix C covers these results comprehensively.

Why Were Checklists Used?

There were 4 stated uses of checklists in the identified reviews: an assessment of quality, a method of data extraction, a “risk of bias” assessment, and a guide for eligibility criteria. Checklists were used for quality assessment in 94% of reviews, data extraction in 2.3%, risk of bias in 2.3%, and eligibility criteria in 1.4%.

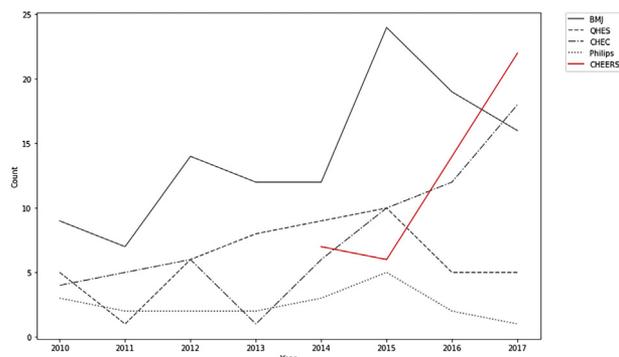


Fig. 2 – The use of checklists over time for the 5 most common checklists (2010 to 2017). As of 2017, the CHEERS checklist is the most commonly used checklist, followed by the CHEC list and the BMJ checklist. BMJ indicates British Medical Journal; CHEC, Consensus on Health Economic Criteria; CHEERS, Consolidated Health Economic Evaluation Reporting Standards.

When Using Checklists, How Do Reviewers Present Their Findings?

In total, 199 reviews (57.7%) presented the results of their quality assessment as a quantitative score (eg, 91/100 or 85%). When the QHES checklist was removed from these (the QHES checklist intends reviewers to score studies), 141 reviews (49.1%) still provided a score. Where reviews scored economic evaluations and provided a threshold that indicated “high quality,” the threshold varied. The minimum reported cutoff for an evaluation to be considered high quality was 63%, and the maximum was 94%.

Quality assessments were presented in 5 ways: a quality rating (eg, “poor” or “good”), a study score (eg, study 1 scored 9/10), a global item score (eg, the average score for checklist item 3 was 75%), an individual item score (eg, item 3 for study 1 scored was completed correctly), and a domain-specific score (eg, items regarding sensitivity analyses were completed 80% of the time). Figure 3 illustrates these presentations.

When Assessing Quality, How Many Reviewers Complete the Assessment Process?

For reviews that assessed quality, assessed risk of bias, or used a checklist for data extraction (n = 341), the number of reviewers using the checklist varied. Sixty-two reviews (18%) specified that 1 reviewer used the checklist, and 223 reviews (64.6%) specified more than 1 reviewer, with the maximum amount of reviewers being 8 (2 teams of 4 reviewers independently assessed each study). The amount of reviewers was not specified in 60 (17.4%) reviews. Where there was more than 1 reviewer, 165 (74%) reviews discussed how reviewers would resolve disagreements when using a checklist.

What Issues Do Reviewers Have When Using Checklists?

In the discussion section of the identified reviews, there were several common reported issues with checklists. Issues were raised 83 times, which could be grouped into 6 categories. The most common issue raised regarded the subjective nature of checklists (39.8% of issues raised); 22.9% of issues regarded the difficulty in use of checklists; 16.9% of issues highlighted that scores do not imply quality; 15.7% of issues regarded checklists as not being comprehensive enough. Other issues highlighted the number of checklists to choose from and that checklist use did not affect conclusions drawn from the review. Issues were most

	Item 1	Item 2	Item 3	Item 4	Item 5		
Study 1	Yes	Yes	No	No	No		
Study 2	Yes	No	No	No	No		
Study 3	Yes	Yes	Yes	No	Yes		
Study 4	Yes	Yes	Yes	Yes	Yes		

	Item 1
Study 1	Yes

	Item 1	Item 2	Item 3	Item 4	Item 5	Score	Quality
Study 1	Yes	Yes	Yes	No	No	60%	Poor

	Item 1
Study 1	Yes
Study 2	Yes
Study 3	Yes
Study 4	Yes
Score	100%

	Methods			
	Item 1	Item 2	Item 3	Sub-Total
Study 1	Yes	Yes	No	67%

Fig. 3 – The ways quality assessments are presented in reviews of economic evaluations. A hypothetical checklist is presented, which has marked 4 studies according to 5 items. Results can be presented as individual item scores, study scores with or without quality rating, global item scores, or domain-specific scores.

commonly raised in reviews using the QHES checklist, with issues being discussed in 20 publications (34.5% of QHES publications). [Appendix C](#) provides an overview and examples of such issues.

Discussion

Findings and Fit with General Knowledge

Which checklists are commonly in use?

We identified a total of 346 reviews between 2010 and 2018 that used checklists. The most comparable study is the one by Hutter et al.,⁸ who documented the use of checklists in reviews from 1990 to 2010, finding 42 reviews published between 1990 and 2001 (based on data provided by Jefferson et al.²⁰) and 34 published between 2002 and 2010.⁸ Unsurprisingly there has been an increase in the amount of published economic evaluations since 2010.²¹ Our approach differed from Hutter et al.'s in that we included any systematic review that used a checklist because we wanted to assess the use of checklists (such as in partial economic evaluations and cost-of-illness studies), rather than comparing and identifying the criteria used to assess quality in full economic evaluations.⁸

We found 18 unique checklists used, with the most common being the BMJ checklist, the Philips checklist, the QHES checklist, the CHEC checklist, and the CHEERS checklist. Hutter et al. found that the majority of checklists were developed ad hoc, with 2 reviews using the QHES checklist, 4 using the BMJ checklist, and 5 using a checklist by Gold and associates.²² There is a continuing

preference among reviewers for the BMJ checklist and the QHES checklist, despite introduction of alternatives, although reviews using the CHEERS checklist have increased substantially since its development.¹¹ It also appears that the use of ad hoc checklists is decreasing, but our methodology looked for published checklists and therefore ad-hoc checklists may have not been captured.

We can contrast our findings with the results from a review by Walker et al.⁹ This review presented the number of times 10 identified checklists had been cited, giving “an indication of the use and importance of each checklist”.⁹ They found that a checklist by Russell et al.²³ was the most frequently cited, followed by Weinstein et al.,²⁴ followed by the BMJ checklist. Our findings do not necessarily contradict this. We did not assess citation count, but instead measured checklist use explicitly. There are several issues with using citation count as a proxy for quality or importance, which have been discussed elsewhere.^{25–27}

Why do reviewers employ checklists?

We found that the majority of identified reviews use a checklist as an “assessment of quality,” although these reviews did not commonly mention what quality (eg, methodological quality, reporting quality) was being assessed by the checklist. This issue is less important with some checklists, such as the QHES checklist, which states that its function is to assess methodological quality, but for checklists such as the CHEERS checklist, uncertainty regarding whether it is assessing methodological quality or reporting quality (or “completedness”) has previously been acknowledged.²⁸ It is also interesting to note that some reviews

have used checklists as guides for eligibility criteria. The exclusion of studies based on an arbitrary score may well be a source of bias for these reviews, especially where only 1 reviewer performs the assessment.

When using checklists, do reviewers score economic evaluations?

In this study, 199 (57.7%) reviews presented a score for their quality assessments, and 141 (49.1%) reviews presented a score when the QHES checklist was excluded from the results. This is significant because most checklists do not mention or advise against providing a score to indicate quality. Scores tend to oversimplify a quality assessment; for example, it is unlikely that a study that scored 75% for each item has the same quality as a study that omitted 25% of all items, although their score would be the same. A separate but relevant issue with scoring is the application of arbitrary cutoffs that indicate quality. Our review found cutoffs that indicated “high quality” ranged from 63% to 94%. Presumably an evaluation that scores 63% is not the same as one with 94%, regardless of how quality is defined. We would advise against providing arbitrary cutoffs in the future.

We also found that there were several common methods of presenting the results of a quality assessment. Reviews tended to present quality ratings, global or individual item scores, study scores, domain-specific scores, or some combination thereof. While acknowledging possible limitations imposed by journals, we find that the most useful presentation of quality assessments is a matrix with 1 axis showing each checklist criterion and the other axis presenting each economic evaluation. This allows researchers and policy makers the opportunity to aggregate and score (if appropriate) evaluations as they choose.

When assessing quality, how many reviewers complete the assessment process?

Gerken et al.² found that the reviewer significantly influenced the results of the checklist score and thus recommended that at least 2 assessors score each study.² We found that 122 reviews did not specify the number of reviewers or only used 1 reviewer to assess quality. Of the 223 reviews that used more than 1 reviewer to assess checklists, 58 did not specify how disputes concerning the items were resolved. These findings suggest that many reviews using a checklist are presenting information that may have been different if another reviewer had been involved.

What issues do reviewers have with checklists?

Most reported issues in reviews pertained to the inherent subjectivity of the checklist being used, an issue that has been commented on in previous publications.^{1,2} Other issues pertained to how items were assessed or the lack of comprehensiveness of checklists themselves.

Issues were most commonly brought up regarding the QHES checklist, but this should not be assumed to be indicative of the QHES checklist being more problematic than other checklists. The QHES checklist has been validated, and test–retest reliability has been repeatedly demonstrated.^{2,15,29,30} The reason for more issues being brought up for the QHES checklist may be that the use of QHES to perform a quality assessment is well described, which means that reviewers have a clearer framework on which to base their contentions.

Limitations and Assumptions

Search strategy

There were several limitations with this study that are important to note. First, we may have been limited by our search strategy. Rather than adopt the search strategy of a systematic review, we

chose to compile a list of checklists from previous reviews and guidelines and checklists identified during our search process. Checklists have been identified by reviews previously^{9,11} or are included in lists to guide reviewers, such as the EQUATOR network reporting guidelines.¹⁰ It seemed reasonable to use these as the basis of a search strategy that could be added to because these were systematic reviews themselves and were published within a few years of our study.^{4,9} It is possible that checklists have been missed as a result of this strategy (especially checklists that were developed and used in the same publication, without reference to checklists we identified), but we do not believe that this would have affected our conclusions because checklists referenced in previous reviews and guidelines yielded larger search results for reviews than checklists that were discovered during the search process itself.

Checklist definition and citation

There may have been instances where the incorrect checklist was cited. This is most relevant to the BMJ checklist and the Drummond Ten Point checklist, where 1 reference was cited (eg, the BMJ checklist article) but another was used (eg, the Drummond Ten Point checklist). We do not believe that this would have affected the variability found substantially.

We were unable to find forward citations for the NICE reference case³¹ owing to a lack of a standardized citation. Despite finding uses of it as a checklist, attempts to search for other citations using Web of Science yielded no results. Furthermore, there was an instance where we could not find an appropriate publication for an identified checklist (see Appendix B) and thus were not able to identify other uses of it. We believe that these may have reduced the final number of reviews we analyzed.

Conclusion and Recommendations

If 1 of the uses of a checklist is to standardize assessment, it must be assumed that checklist use is itself standard, and this is not currently the case. Our findings have demonstrated that there is variability in both the checklists used to assess economic evaluations and the ways in which they are used. An assessment that has been produced by a checklist is not the only factor of importance for decision makers, but as it stands the variability of checklists does limit the ability to provide transparent and consistent results.

As such, we make the following 3 recommendations to authors of reviews that use a checklist in relation to health economic evaluations:

1. Within one's subject area, identify which checklists have been used previously. It would be more consistent to assess quality using the same checklist. It would also be more useful to use a checklist that has been validated and is commonly used elsewhere. We note to those using the BMJ and Drummond checklists that in reviews where Drummond himself is an author, the CHEERS checklist is now used.³²
2. A checklist should be used by 2 reviewers at least, and there should be a mechanism in place to resolve disputes of reviewers before using the checklist in the review. This decreases the chance that conclusions drawn from results are biased.
3. A checklist should serve its intended purpose. Any modification, including using a checklist to provide a score, should be made clear and be thoroughly justified.

Supplemental Materials

Supplementary data associated with this article can be found in the online version at <https://doi.org/10.1016/j.jval.2018.10.006>.

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